

# Parks and Recreation Plan 2013-2018

Town of Troy  
St. Croix County, Wisconsin



Adopted by the Troy Town Board: September 12, 2013  
Amended April 13, 2017

Resolution 2013- 03

Town of Troy

**RESOLUTION FOR ADOPTING THE TOWN OF TROY PARKS AND RECREATION  
PLAN 2013-2018**

WHEREAS, the Town of Troy, in cooperation with the Cedar Corporation, has developed the Town of Troy Parks and Recreation Plan 2013-2018; and

WHEREAS, this plan outlines the foreseeable outdoor recreation facility needs of the Town of Troy that can be adequately maintained;

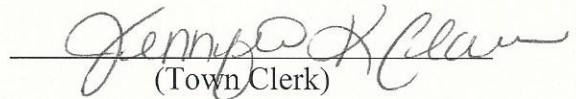
NOW, THEREFORE, BE IT RESOLVED, that the Town Board hereby formally adopts the Town of Troy Parks and Recreation Plan 2013-2018 as the official policy statement for the development of outdoor recreation programs and facilities in the Town of Troy.

ADOPTED this 12<sup>th</sup> day of Sept 2013.



Dan Pearson, Chairperson  
Town of Troy

ATTEST: I hereby certify that the foregoing resolution was duly adopted by the Town Board of Troy at a legal meeting held on this 12<sup>th</sup> day of Sept 2013.

  
(Town Clerk)




TOWN OF TROY RESOLUTION 2017-04  
RESOLUTION FOR ADOPTING THE TOWN OF TROY PARKS AND RECREATION  
PLAN 2013-2018 AMENDMENTS  
STATE OF WISCONSIN  
Town of Troy  
St. Croix County

WHEREAS, the Town of Troy, in cooperation with the Cedar Corporation, has developed and amended the Town of Troy Parks and Recreation Plan 2013-2018; and

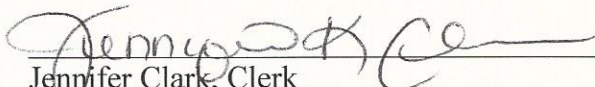
WHEREAS, this plan outlines the foreseeable outdoor recreation facility needs of the Town of Troy that can be adequately maintained;

NOW, THEREFORE, BE IT RESOLVED, that the Town Board hereby formally adopts the Town of Troy Parks and Recreation Plan 2013-2018 amendments as the official policy statement for the development of outdoor recreation programs and facilities in the Town of Troy.

Adopted 13<sup>th</sup> day of April, 2017.

  
\_\_\_\_\_  
Dan Pearson, Chairperson  
Town of Troy

I hereby certify that the foregoing resolution was duly adopted by the Town of Troy Town Board at a legal meeting on the 13<sup>th</sup> day of April, 2017.

  
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Jennifer Clark, Clerk  
Town of Troy

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**Prepared by:**  
**Town of Troy Park Board**

**Adopted September 12, 2013:**  
**Troy Town Board**

**With Planning Assistance Provided by:**



## **Mission Statement**

To plan, acquire, develop, and maintain parkland; and to provide the citizens of Troy with a park system for the conservation, preservation, and enjoyment of the natural environment and the recreational facilities provided.

Adopted by the Town of Troy Park Board 2008

## Introduction

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Parks and recreational opportunities are often a measure of the quality of life a community offers. Parks are used by people of all ages and physical needs for play, exercise, or simply enjoying their aesthetic qualities. The Troy Town Board has directed the Park Board to conduct a long range planning exercise to study future needs for parks and recreational activities in the Town.

The Town of Troy Parks and Recreation Plan provides an inventory and evaluation of existing parks, analyzes demographic trends, creates goals, objectives, and policies, and prioritizes projects.

The Town of Troy also conducted a community wide Parks Survey. The survey, along with the demographic background and existing parks inventory and evaluation, will help determine park and recreation needs in the community.

## Demographic Background

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Demographic data and population/household projections can provide insight into the future composition of the Town of Troy population. Population and household growth may require more park space while an increase in children ages 1-5 may require more playground equipment. As part of the Town of Troy's comprehensive plan update, this information was created and will be used in the Parks and Recreation Plan to ensure consistency along with other data from the 2010 U.S. Census.

## Population

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Table 1 shows historic population growth since 1980 for communities surrounding the Town of Troy as well as St. Croix County as a whole. All communities have experienced population growth over the past 40 years. Communities closest to the St. Croix River and with access to highways and the interstate have grown the most.

Table 1 Area Historic Population

	1980	1990	2000	2010	Percent Increase 1980-2010
T. Hudson	2,012	3,692	6,213	8,461	320.5%
T. Kinnickinnic	1,051	1,139	1,400	1,722	16.4%
T. Warren	897	1,008	1,320	1,591	77.4%
<b>T. Troy</b>	<b>2,326</b>	<b>2,850</b>	<b>3,661</b>	<b>4,705</b>	102.3%
C. Hudson	5,434	6,378	8,775	12,719	134.1%
C. River Falls (St. Croix	1,498	1,769	2,318	3,149	110.2%
C. River Falls (Pierce Co.)	7,521	8,841	10,242	11,851	57.6%
St. Croix County	43,262	50,251	63,155	84,345	95.0%

Source: U.S. Census Bureau

The Town of Troy and Western Wisconsin are attractive places to live because of the rural nature of the land, beautiful topography, natural resources, and short drive to the Twin Cities Metropolitan Area where many commute to work.

Table 2 shows population forecasts for these same communities. The Town of Troy's population projections are based on a 3.0% annual compounded growth rate calculated from the 2008 population estimate. This forecast was taken from the Town's Comprehensive Plan that was updated in 2009.

The other forecasts were produced by the Wisconsin Department of Administration's Demographic Center in 2008. All forecasts indicate a continued population growth in the Town of Troy and surrounding area.

Table 2 Population Forecasts

	2010*	2015	2020	2025	2030	Percent Increase
T. Hudson	8,461	10,533	12,178	13,767	15,259	80.3%
T. Kinnickinnic	1,722	2,068	2,312	2,542	2,752	59.8%
T. Warren	1,591	1,990	2,238	2,474	2,691	69.1%
<b>T. Troy **</b>	<b>4,705</b>	<b>6,191</b>	<b>7,177</b>	<b>8,320</b>	<b>n/a</b>	76.8%
C. Hudson	12,719	15,865	18,337	20,725	22,967	80.6%
C. River Falls (St. Croix	3,149	3,179	3,533	3,866	4,167	32.3%
C. River Falls (Pierce Co.)	11,851	12,583	13,495	14,378	15,193	28.2%
St. Croix County	84,345	99,965	113,154	125,736	137,360	62.9%

Source: WDOA Demographic Center 2008, \* U.S. Census 2010, \*\* Town of Troy Comprehensive Plan 2009

With growing population comes increased housing. Table 3 shows the additional housing units needed to accommodate the growing population. By 2025, approximately 1,100 more dwelling units will be needed. This number could rise or fall due to factors such as economic conditions, changes in average household size, housing costs, etc.

In general, the increased population and housing in the area will put pressure on area parks and recreational opportunities throughout St. Croix County and a need for more park space is likely in the future.

Table 3 Occupied Household Forecasts (Beginning of Year)

Year	2010	2015	2020	2025
Population	5,341	6,191	7,177	8,320
Persons Per Household**	2.93	2.93	2.93	2.93
Total Occupied Housing Units	1,823	2,113	2,449	2,840
Additional Units Needed	-	290	336	391

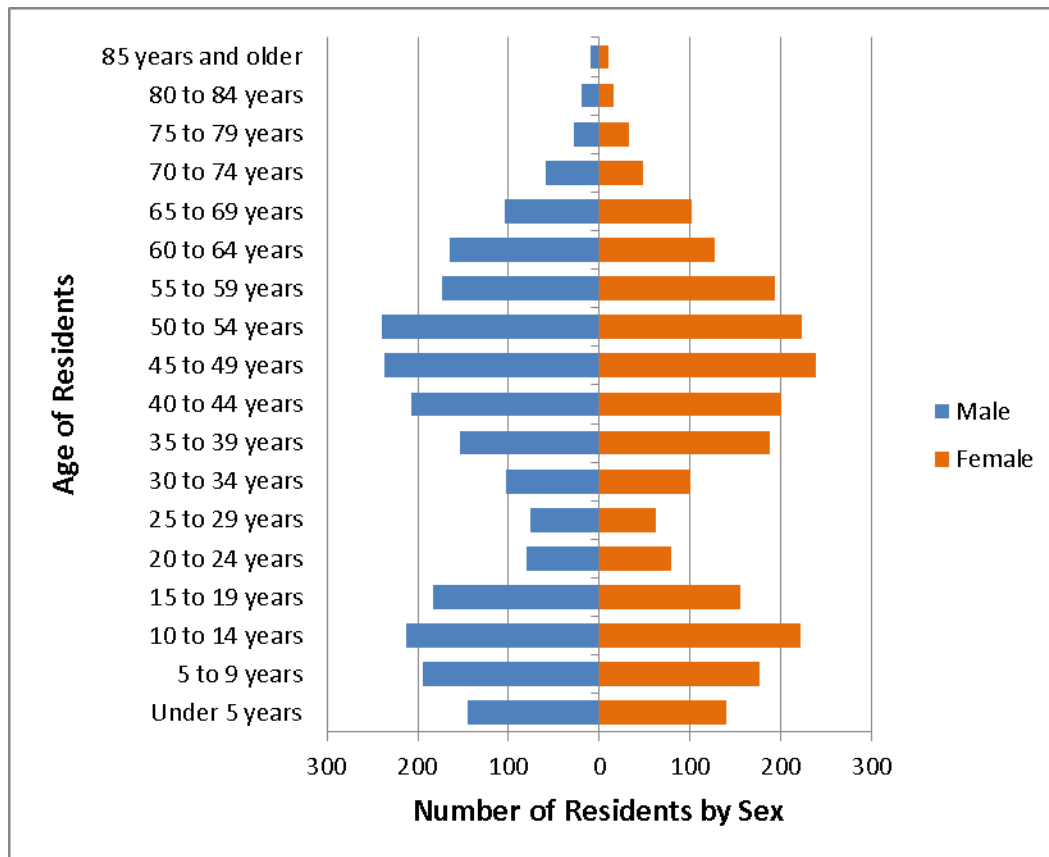
Source: 2000 U.S. Census and Cedar Corporation, \*Latest available data



The population pyramid in Figure 1 reveals clusters of residents in the age ranges of 5 to 19 and 35 to 54. One can imagine that these two age groups have very different park and recreational needs. The younger population may require more active park spaces (soccer fields, softball fields, bike trails) while the older population may prefer more passive park spaces (walking trails, bike paths).

The distribution of age groups in the Town is important when considering the need for parkland, amenities, and trails

Figure 1 2010 Population Pyramid Town of Troy



Source: 2010 U.S. Census

## Existing Parks

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The Town of Troy has five park and recreation areas, walking trails, and bicycle routes. Glover Park, Pemble's Access, and Cove Boat Ramp are owned and maintained by the Town of Troy. Troy Park is owned and maintained by St. Croix County. The Carpenter Nature Center is a non-profit environmental education center with trails and that is open to the public (see *Map 1*). The Town of Troy Parks and Recreation Plan will focus on Town owned parks and recreational areas. A list of previous Parks and Recreation improvement can be found at the end of the Plan

## Inventory and Evaluation

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### Glover Park

Glover Park is the perfect setting for families and friends to enjoy a picnic, hike the trails, snow shoe, cross country ski, watch children play at the playground, play volleyball, baseball and other team sports, or just observe nature firsthand. Formal gardens and a native prairie planting beautify the park, and it is not uncommon to observe various butterfly and bird species on their southern migration.

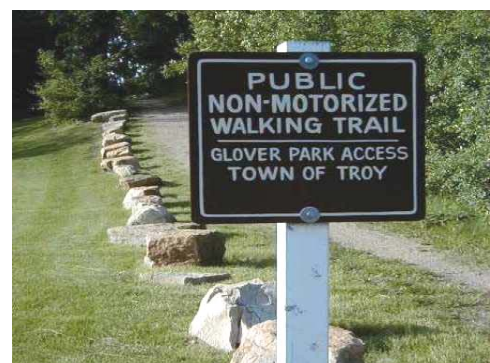


The Park is located on approximately 40 acres off of North Glover Road. It is open from 8:00 a.m. and closes ½ hour after sunset year round. Just over half of the park area is developed and it is the Town's largest park. The topography will not allow for full development of the area though there is room for limited expansion.

The park has parking and is home to two ball fields (North Field and South Field), a volleyball court, playground, bike rack, and walking trails. Glover Park also has

drinking water, grills for park users, containers for the disposal of trash, dog waste pickup stations, pavilion with picnic tables, picnic tables at ball fields, plus restroom facilities.

Several named trails make up the Glover Park trail system (see *Map 2*). Eagle Trail circles the park and has rustic benches for "rest stops." The trail system takes you into the wooded buffs of the western and northwestern sections of the park, accounting for more than 2.5 miles. Summit Loop has a natural overlook at the highest point, located in the northwest corner of the park. Outdoor enthusiasts can find a natural habitat diverse with native trees, woodland flowers, ferns, wild berries, and wildlife along the marked trail system.



In general:

- Glover Park has a variety of amenities and seems to be used by many people
- There is parking and good signage
- Walking trails have been expanded
- Trail is marked for botanic species and wildlife
- Prairie garden near playground can be expanded and marked for identification
- Restrooms are clean
- Garbage cans are old and benches have not been repainted

## Cove Boat Ramp

Cove Boat Ramp is located at the end of South Cove Road where it meets the St. Croix River. It is open from 6:00 a.m. to 9:30 p.m. and there are fees for using the facility. The ramp was reconstructed in 2004 and features a new asphalt driveway and parking area plus a concrete ramp to the water. A handicapped accessible dock and gangway completed the major renovations to this park in fall 2006.

In general:

- Major reconstruction of Cove Boat Ramp is complete
- Parking areas are well marked but limited
- Attractive looking park



## Pemble's Access

Pemble's Access is located at the end of Beach Road in the southwest corner of the Town and is less than an acre in size. Summer hours are from 10:00 a.m. to ½ hour past sunset daily and there are no fees. It offers a sandy, unguarded beach for relaxing, sunning, and swimming

The swimming area has a portable restroom, trash receptacles, and parking area. The beach is heavily used during the summer months. The Park is closed October through April.

In general:

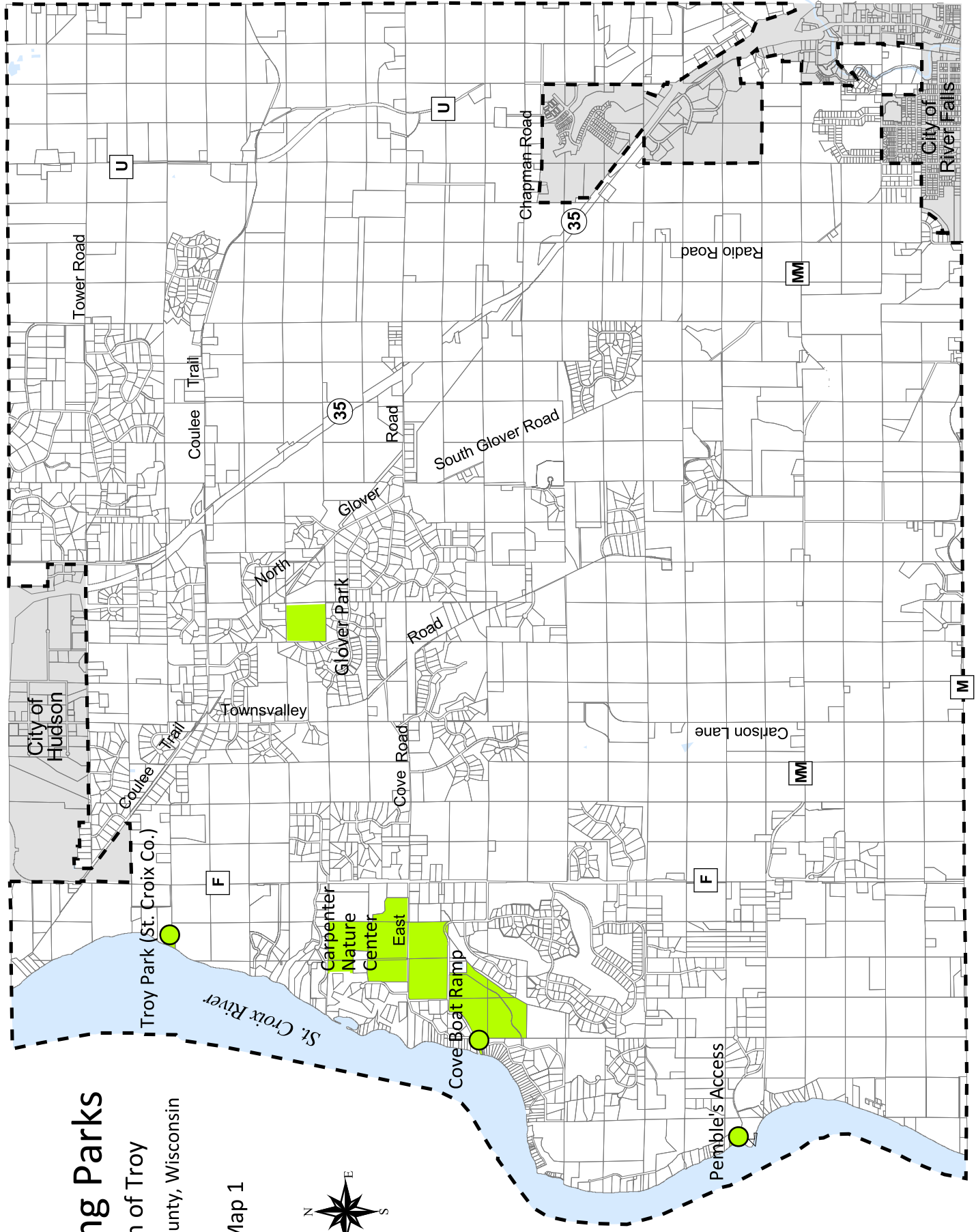
- Pavement at Pemble's Access is in poor condition
- Beach is heavily used.
- Good signage.
- Parking is limited.
- No changing room.
- No lifeguard.

# Existing Parks

Town of Troy

St. Croix County, Wisconsin

Map 1



# GLOVER PARK TRAIL MAP



**Glover Park  
Facilities & Trail System  
Town of Troy Park Board 2006**



## Bicycle and Pedestrian Infrastructure

Troy has an "official" Bike and Pedestrian Trail System. North Glover Road, South Glover Road and North Townsvalley Road have paved extended shoulders and road striping and connect the Cities of Hudson and River Falls. These locations provide about nine miles of bicycle infrastructure. Extended paved shoulders and road striping on C.T.H. F and C.T.H. MM provide an additional 10 mile of bicycle infrastructure in Troy (see Map 3)

## Survey Results

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The Town of Troy Parks Board conducted a Parks and Recreation Survey in September of 2005 and again in April 2013 (see Appendix A). The intent of the most recent survey was to see if attitudes toward the importance of parks and their usage have changed. Surveys were sent to all property owners. The 2005 survey had a 26% participation rate while the 2013 had a 9% return rate.

The 2013 survey did not ask all of the questions that were asked in the 2005 survey and existing bike routes were included in the 2013 survey. Even though the 2013 survey received fewer responses, the comparative results were similar.

Results from the survey indicated the following:

- A large number of people responding have never been to any of the parks in the Town of Troy. This may be because:
  - ✓ Residents are not aware the parks exist or their location.
  - ✓ Not enough parking.
  - ✓ They do not meet their needs.
- Glover Park gets used the most, followed by the bike routes and Cove Boat Ramp.
- An equal percentage of residents feel there is a need for additional park space, and those who feel there isn't a need for additional park space (39%). This compares to 45% and 37% in 2005.
- Residents prioritized the following needs:
  - ✓ The top five "High Priority" needs were biking trails, walking/running/ hiking trails, cross country skiing trails, picnic areas and playground equipment/tennis courts/dog park (tied).
  - ✓ The top five "Medium Priority" needs were playground equipment, picnic areas, shelters, baseball/softball fields and soccer fields/open space (tied).
  - ✓ The top five "Low Priority" needs were bike shelters-off road, horseback riding trails, dog park, soccer fields, and recognition of historic sites and structures.
- Most residents agreed parks are accessible to everyone (62%).

The observations below are taken from the 2005 survey. These questions were not asked in the 2013 survey.

- Residents perceive parks and recreation opportunities as being important to them, though many do not use the parks. This may be related to parks and recreation being seen as a good quality of a community.
- When asked to rate existing park facilities/amenities, most residents who responded didn't know. Of those who rated them, a slight majority indicated that facilities/amenities were adequate, though almost an equal number of people said Glover Park had adequate facilities/amenities or needed improvement. Most of the improvement suggestions for Glover Park were more/better trails and playground equipment.
- Over 50% of residents indicated the Town should consider obtaining land for future park land compared with 33% who disagreed with that statement. Of the 33% who disagreed, 22% disagreed strongly. This may be because of the perception that the Town does not need to spend more money on parks and that it will raise local property taxes.
- Residents said there was almost an identical need for more active and passive parks while a majority disagreed with the need for a regional park.
- When asked if the Town of Troy should promote historical sites and structures, 44% of residents agreed while 29% disagreed.

Comments received in the 2013 survey generally indicate the following:

- Residents are not using the parks overall.
- Sixteen (16) made specific comments that park spending should be cut back to reduce their taxes, that parks are not essential in a down economy or that we don't need any more amenities and facilities- too costly.
- There was an interest in biking/walking trails.
- Responses indicated a desire for additional parking a Pemble's Access and the Cove Boat Ramp.
- Six (6) emphasized better clean up after dogs in Glover Park.

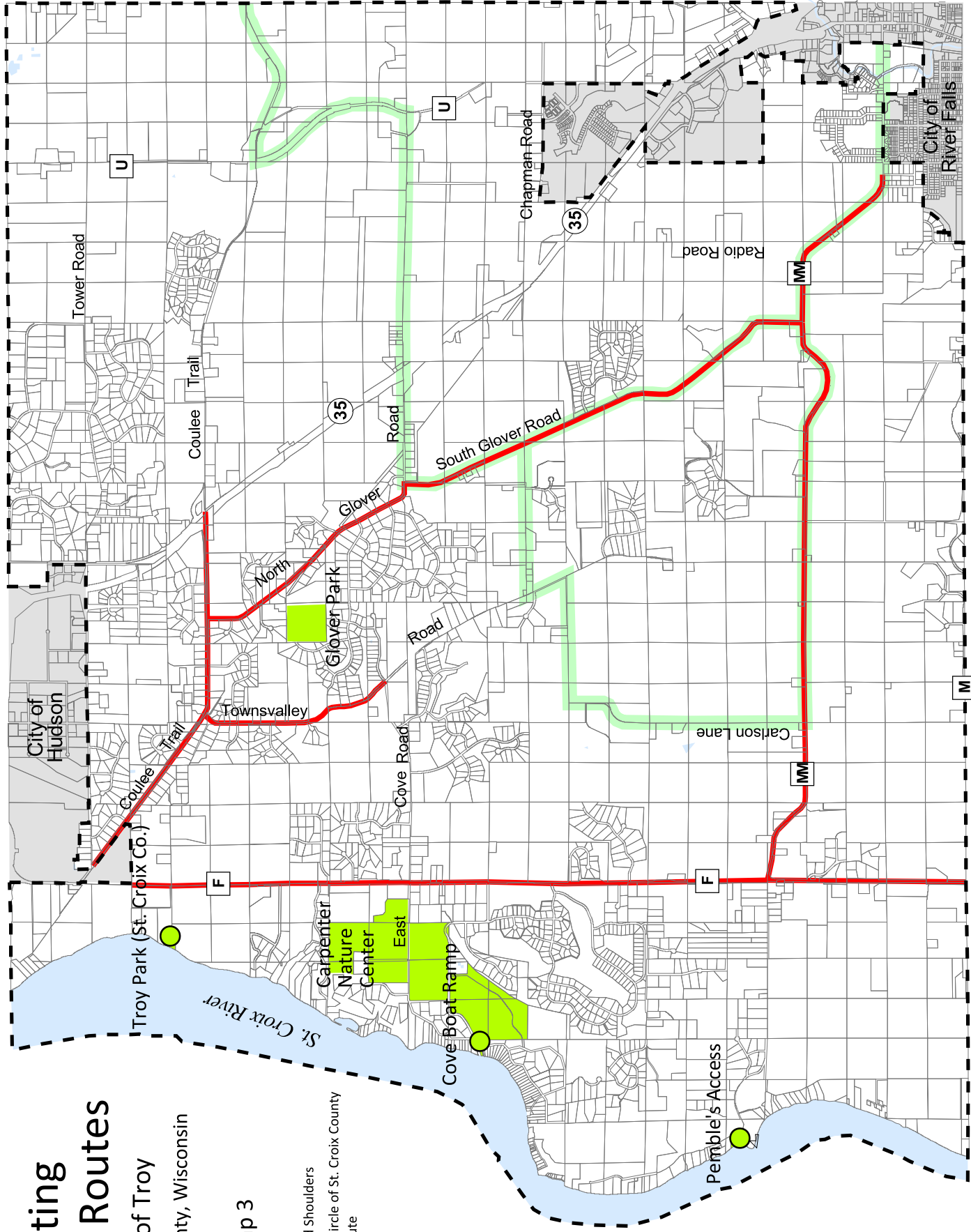
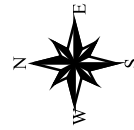
# Existing Bicycle Routes

Town of Troy  
St. Croix County, Wisconsin

Map 3



Existing Paved Shoulders  
Bicycle Tour Circle of St. Croix County  
River Falls Route



3000 0 3000 Feet

## Future Park Improvements

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### Glover Park

Glover Park is a multipurpose park and offers a variety of amenities for people of all ages. In addition to local residents, Glover Park gets used during the summer months by summer recreation programs, including the Hudson Boosters and River Falls Youth Baseball Association. These two area organizations, combined, use the baseball/softball diamonds five nights a week. Town of Troy boys and girls make up a growing portion of these programs.

Suggested improvements for Glover Park are:

- Support maintenance of the existing ballfield supply and equipment shed
- Construct new restrooms, community kitchen and/or pavilion
- Create additional picnic areas with related amenities.
- Construct shed to store tools for park maintenance
- Maintain and improve trails

### Cove Boat Ramp

Cove Boat Ramp was reconstructed starting in 2004 with a handicapped accessible dock completed in the fall of 2005. The location on the St. Croix River and local, county, and state regulations make expansion difficult.

Suggested improvements for Cove Boat Ramp are:

- Routine maintenance.

### Pemble's Access

Expansion of Pemble's Access would be difficult due to the steep slope of the entrance into the park and restrictions due to being located in a floodplain area. No motorized watercrafts are allowed at the access.

Suggested improvements to Pemble's Access are:

- Explore opportunities for expanded beach area.
- Install landscape vegetation along entrance.
- Consider bulletin board for posting community and park information.

### Bike and Pedestrian Trails

- Routine maintenance on trails in Glover Park and to the extended paved shoulders on Town roads.

## Future Park Locations

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As part of the 2005 Parks and Recreation Survey, residents were asked to mark areas on a Town map to indicate where a future park may be needed (*see Map 4*). The results were quite scattered though some clusters can be seen in three areas:

- The northeast corner of the Town.
- North of C.T.H. MM between the St. Croix River and the City of River Falls.
- East of C.T.H. F between the northern and southern borders of the Town.

The Town of Troy can investigate the possibility of obtaining land in these areas. The Town may also want to see if there are opportunities to partner with St. Croix County, the City of Hudson, and the City of River Falls in obtaining and developing parkland.

In addition, aesthetically pleasing areas, such as overlooks on the St. Croix River, can be identified as potential locations for future picnic areas.

## **Future Biking and Pedestrian Trails**

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Survey responses indicated a desire for biking and walking trails. Currently, walking trails are located in Glover Park. A challenge to creating biking and walking trails is the large geographical area the Town occupies and being able to provide these opportunities for all residents at a reasonable cost.

The Town of Troy has a number of extended paved shoulders that act as bicycle routes. A majority of these routes are on busy roads and most parents would not feel safe having their children riding on them.

There are advantages and disadvantages to both. Separate trails along roads are easier to grade and build during road reconstruction projects and are easily accessible for equipment. The downside is they are not necessarily the most aesthetic routes and can be on roads with heavy traffic.

Trails through open land can be routed through scenic areas, but easements will have to be obtained from land owners. The use of utility easements for trail routes should be explored. An additional concern is emergency situations are more difficult to respond to in these areas. The preference would be to have separate trails along roads or through open lands but topography and cost are often prohibitive.

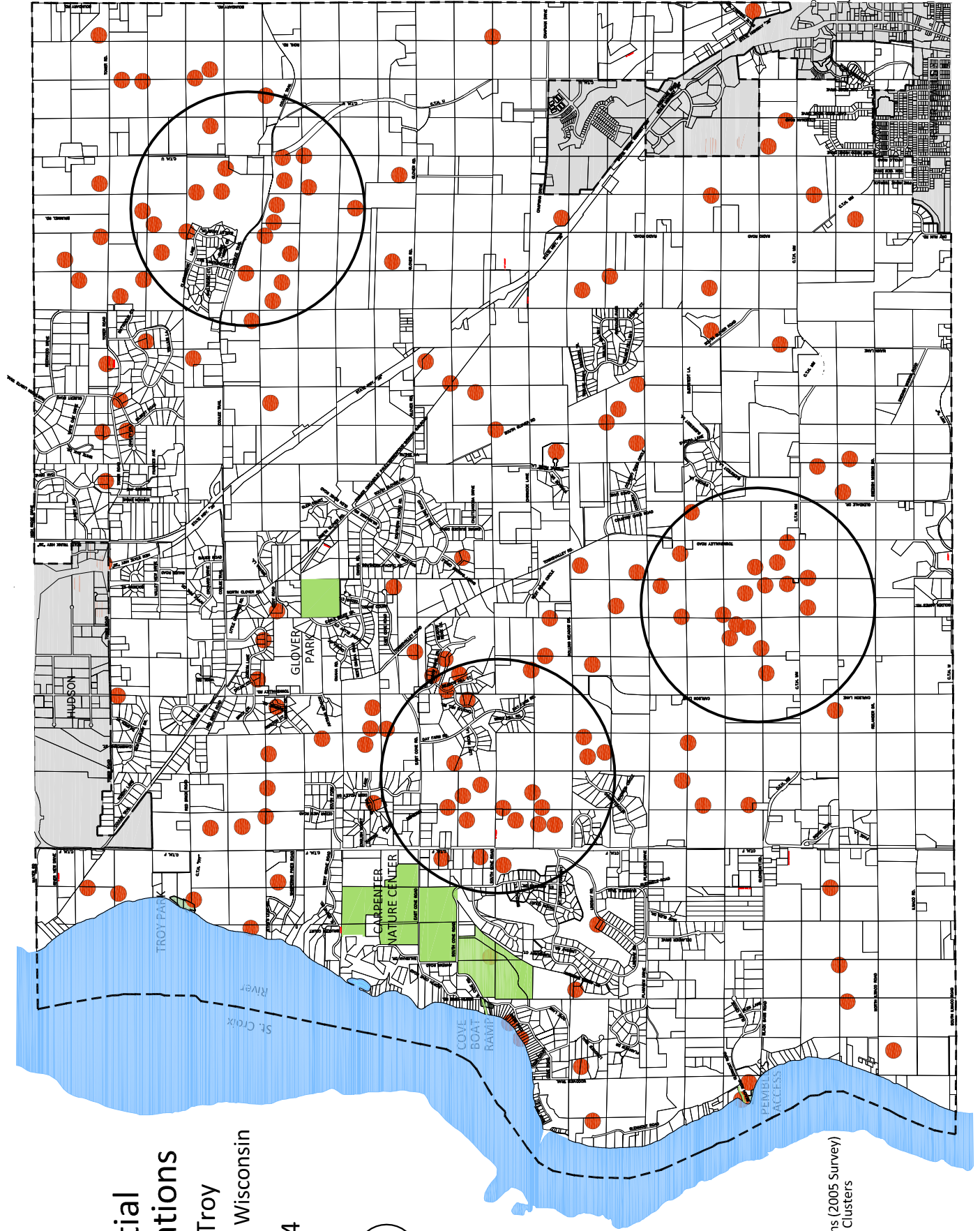
The importance of establishing relationships to identify areas of connectivity for the purpose of bike trail enhancement should be encouraged with surrounding municipalities, counties, and like-minded organizations such as River Valley Trails, a non-profit organization committed to safe bike practices in the St. Croix Valley.



# Potential Park Locations

Town of Troy  
St. Croix County, Wisconsin

## Map 4



- Legend**
- Suggested Park Locations (2005 Survey)
  - Identified Park Location Clusters



The Town's Transportation Plan should be used to examine bike routes and road plans in Troy, as well as St. Croix County's Bicycle and Pedestrian Plan and Pierce County's Outdoor Recreation Plan, to consider connectivity with surrounding municipalities and possible destinations, including state and other municipal parks.

Map 5 shows the proposed biking and walking trail network. Trails are divided into three classifications that are listed below.

**Existing Bike Routes:** Areas marked "Existing Bike Routes" are bike routes along Town and County roads with paved shoulders.

**Proposed Bicycle Routes:** Areas marked "Future Bicycle Routes" are indicated along high traffic areas. These routes, along with existing paved routes, would create a framework throughout the Town of Troy which future trails within subdivisions can connect. The preferred design (see chart below) of these "Proposed Bicycle Routes" would be:

1. Separate trail off to the side of the road for biking and walking. *Most preferred, and more costly.*
2. Paved shoulder. *Less costly.*

It is recommended that any trail system proposed in a subdivision plat, should connect to this framework and be extended to one of the property lines for future extension.

**Examples of Alternative Unimproved Local Routes:** During the planning process, several participants identified routes they biked or walked because of the aesthetic qualities or lower traffic volumes. Map 5 provides two examples of these routes. Additional routes should be identified as part of a future walking and biking trail route map the Town may want to produce.

Figure 1 in Appendix B provides examples of potential trail opportunities to consider when evaluating future trails in new or existing developments.

The ultimate goal would be to provide a biking and walking trail network that connects residential areas to existing parks and recreational opportunities in the Town of Troy.

The development of a trail system will be long-term, and each opportunity will have to be evaluated on an individual basis. Factors to be taken into consideration are:

- Projects costs.
- Available funding.
- Speed limits of roads.
- Existing trails in the area.
- Topography.
- Maintenance costs.

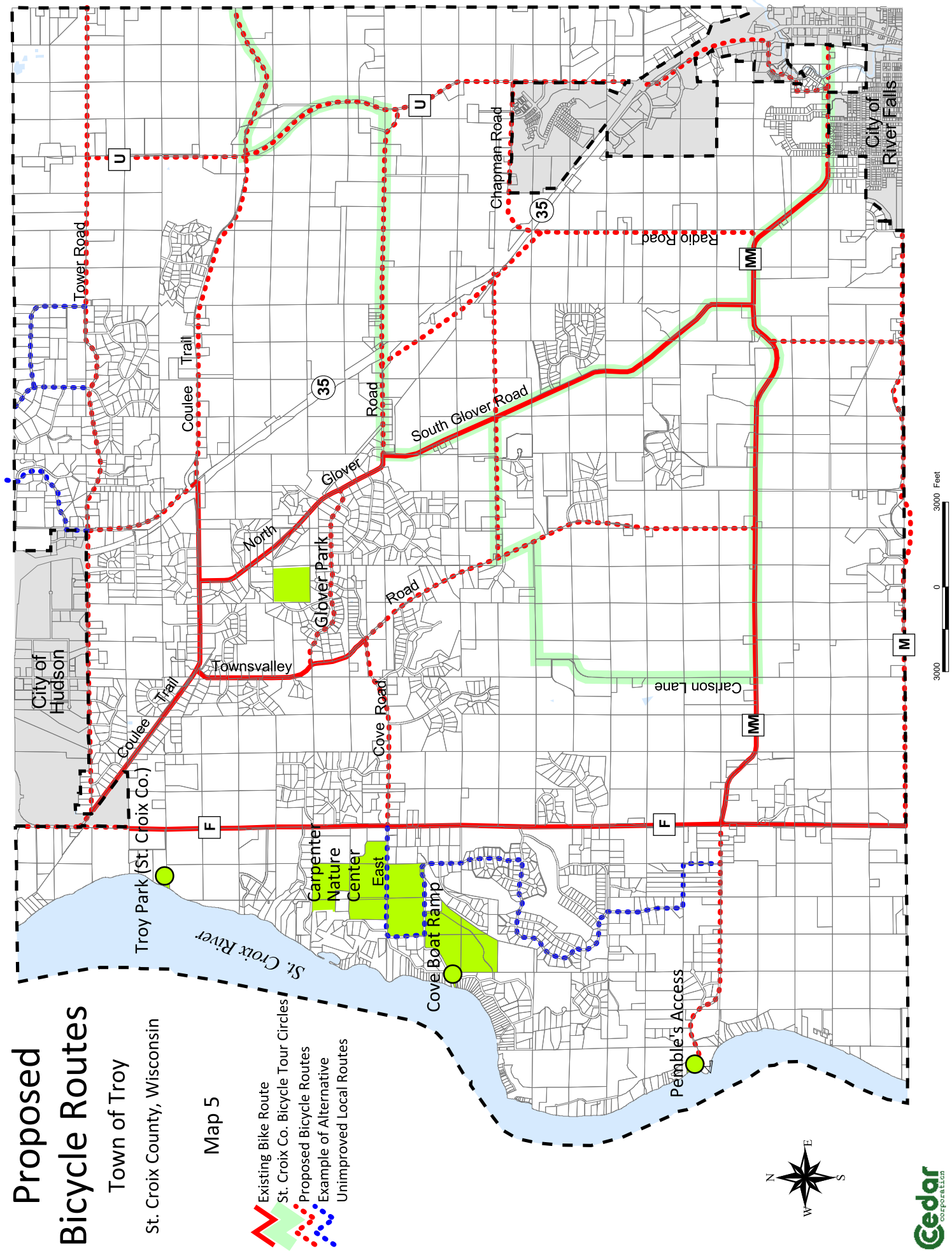
# Proposed Bicycle Routes

Town of Troy

St. Croix County, Wisconsin

Map 5

- Existing Bike Route
- St. Croix Co. Bicycle Tour Circles
- Proposed Bicycle Routes
- Example of Alternative
- Unimproved Local Routes



## Paved Shoulders

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Where the best option is a paved shoulder, the following design should be considered to create a safe feeling for bicyclists. Current design standards require a minimum four (4) foot paved shoulder separated from road traffic by a four (4) inch white stripe. The routes should be indicated by appropriate signage and reducing speed limits should be considered.

Table 4 Associated Trail Construction Costs

Distance	Width of Trail	Material Suggested	Cost
1 Mile	4' paved shoulder	Asphalt, Gravel, Sand	\$59,000
1 Mile	10' Trail (off-road)	Asphalt, Gravel, Sand, Earthwork	\$31.60 per foot/\$167,000

Source: Cedar Corporation 2013

The estimates do not take into additional costs associated with land/easement acquisition, topographic issues, stripping or fluctuations of asphalt prices. The estimates are intended to be a starting point when exploring potential costs for proposed projects.

## Funding

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With the development of parks and trails come associated costs. The Town of Troy has several options to consider when maintaining existing or creating future parks.

- Wisconsin Department of Natural Resources

The WisDNR has several grant programs available to assist funding land acquisition and park and trail development. The Stewardship program is a state program that funds mostly land acquisition and passive recreation projects. The Recreational Trails Act is a federal program administered by the DNR for the development of trails or trailhead amenities. Recreational Boating Facilities funds can be used to construct boat landings and amenities. Funding is typically 50% grant and 50% local share.

- Wisconsin Department of Transportation

The Local Transportation Enhancement (TE) and Bicycle and Pedestrian Facilities Program (BFP) and STP-Discretionary (STP-D) programs provide 80% grant and 20% local funding to eligible projects.

The Safe Routes to School (SRTS) Program provided 100% of infrastructure costs.

- Impact Fees

The Town of Troy has established Impact Fees to collect money associated with the costs of developing new parks and new park amenities including improvements to the Cove Boat Ramp. Currently, the impact fee for Troy is \$570 per Residential Equivalent Unit (REU).

- Land Dedication/Fees

Communities may adopt a policy requiring land dedication or fees in lieu of land in new developments.

- Private Funds/Donations

Communities may be able to access private grant fund resources or seek private donations.

- Citizen Involvement

“Friends of the Parks” groups and other organizations such as the Boy Scouts/Girl Scouts can be encouraged to help maintain parks or volunteer in kind services to help make improvements. The maintenance of the South Field and North Field in Glover Park is shared with volunteers from the Hudson and River Falls youth ball organizations.

## **Maintenance Costs**

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Improvements to the Town of Troy parks and recreational opportunities will require additional funding, but the increased maintenance costs should also be calculated when making decisions. For example, natural earthen trails may be less expensive than an asphalt trail, but yearly maintenance costs may be more expensive. These costs, however, may be offset by volunteers who would drag and maintain the trails at no cost.

An increase in the number of parks and recreational opportunities in the Town of Troy will also increase time and money spent for protective services, mileage expenses, and maintenance.

## **Improvements for All Park and Recreation Areas**

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The Town of Troy may want to consider standardizing gates, signage, and paint colors to help residents identify areas as parks.

## **Goals, Objectives, and Policies**

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Goal 1: Provide quality park and recreation opportunities for current and future residents.

Objectives:

- To maintain a good quality of life in the Town of Troy.
- To provide safe parks for residents and non-residents.
- To conduct ongoing review of plan.

Policies and Actions:

- Acquire land for future park needs.
- Maintain existing park amenities.



- Provide future amenities that reflect the Parks and Recreation Survey.
- Implement the proposed bike route plan.
- Maintain and update the informational park brochure as needed.
- Continue to utilize the Town's website to promote parks and recreation.
- Work and coordinate with the surrounding communities and St. Croix County to plan future park and recreation needs and to apply for grants to help implement the identified needs.

Goal 2: Minimize maintenance and future park costs.

Objectives:

- To not increase the tax burden on Town of Troy property owners.
- To provide safe parks for residents and non-residents.

Policies and Actions:

- Use impact fees to pay for existing and new park improvements.
- Actively pursue grant monies to offset the costs for land acquisition and improvements.
- Identify local groups and organizations that can volunteer labor or resources.
- Develop mutual relationships with homeowners associations for sharing maintenance and labor.
- Approach landowners concerning land donations, to include conservation easements and trusts, as well as trail easements.
- Develop a cost effective maintenance plan.

## Previous Parks and Recreation Improvements

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### Glover Park

#### 2006

1. Planned and constructed 1.5 miles of hiking trails.
2. Entrance planting installed by master gardeners awarded a St. Croix Valley Master Gardener's grant.

#### 2007

1. Trail shelter and kiosk constructed and installed by Eagle Scout.

#### 2008

1. Trail names designated for new trail system.
2. Dog Waste Disposal Stations installed in park.
3. Roof replacement and repairs on pavilion and restroom building.
4. North Field, the second ball field, constructed in collaborative agreement with River Falls and Hudson youth ball organizations.
5. Buckthorn cleared on a portion of Eagle Trail by Eagle Scout.

#### 2009

1. Completed last section of trail in northwest corner, called Summit Loop, with overlook.
2. Trail marking on approx. 2.5 miles of trails completed by Eagle Scout.
3. Playground inspection conducted by county certified inspector and suggested improvements completed.
4. Trail shelter and kiosk constructed/installed and pavilion stained by Eagle Scout.
5. Laser engraved interpretive map added at Eagle Pass kiosk.
6. Shade tree border installed at North Field.

#### 2010

1. Added additional playground activities (track ride, space net, horizontal and vertical climber) at playground; rubberized surface installed from pavilion area to play platform and slide activities for individuals with disabilities to improve accessibility.
2. Added native specimen hardwood trees throughout park.
3. Picnic tables added near ball fields.

#### 2011

1. Bench installed on Summit Loop at overlook constructed by Eagle Scout.
2. Restrooms open year-round.
3. Restroom building painted by local church group.

#### 2012

1. Replaced SuperScoop "digger" play activity.
2. Original prairie remnant restored and rustic bench replaced on nearby Eagle Trail, an Eagle Scout project.
3. Removed worn fencing at park entrance.
4. Recognition display of completed Eagle Scout projects.

**2013**

1. Removed worn border fence at entrance and replaced with large stone border and new gate.

**Pemble's Access****2009**

1. Hours changed to coordinate with hours open at Glover Park.
2. Signage updated at beach area and at park entrance.
3. New gate installed to replace damaged gate.

**Cove Boat Ramp****2006**

1. New sign describing rules and regulations completed and installed at boat ramp.

**2008**

1. Eco-friendly security light was installed on an existing pole with a "star friendly" light distribution lens by St. Croix Electric.

**2012**

1. Final installation of rip rap material completed in the late fall.
2. Existing concrete slabs for ramp were repositioned and leveled in late fall.

**Bike and Pedestrian Trails****2012**

1. Extended and paved shoulders added on North Glover Rd. at time of road reconstruction project.

**General Parks****2011**

1. Parks and Recreation brochure developed and available to public; added park information on town's website.

# Appendix A

## Town of Troy Parks and Recreation Survey 2013

The town of Troy Park Board completed a survey of residents in 2005 to assess residents' recreational needs, use of existing recreational areas, requests for improvements, and future needs. The state of Wisconsin requires that the current Park and Recreation Plan be updated this year to qualify for future grant opportunities. Please complete this survey and return by April 5, 2013. (Add stamp to self-mailer.)

1. How many times have you frequented the following park and recreational areas in the last 12 months?

	(Check appropriate box.)			
	Never	1-3 Times	4-7 Times	8 Times or more
1. Glover Park .....				
2. Pemble's Access .....				
3. Cove Boat Ramp .....				
4. Bike trails on North and South Glover Rd., and N. Townsvalley Rd. ....				
5. Other (Please List Below)				

2. Rate the town's facilities and amenities (check one of three choices). If you choose "Needs Improvement," provide suggestion(s).

	<u>Adequate</u>	<u>Needs Improvement (Comments)</u>	<u>Don't Know</u>
1. Glover Park .....			
2. Pemble's Access. .			
3. Cove Boat Ramp . .			
4. Bike Trails .....			

3. The town of Troy should consider obtaining land for future park needs. (Circle one choice.)

- |                     |                        |             |
|---------------------|------------------------|-------------|
| 1. I strongly agree | 3. I disagree          | 5. Not sure |
| 2. I agree          | 4. I strongly disagree |             |

4. Prioritize the need for the following facilities, or amenities.

	(Check the appropriate box.)		
	<u>High Priority</u>	<u>Medium Priority</u>	<u>Low Priority</u>
1. Bike Trails .....			
2. Bike Shelters off Roadways .....			
3. Walking/Running/Hiking Trails .....			
4. Cross Country Ski Trails .....			
5. Horseback Riding Trails .....			
6. Playground Equipment. ....			
7. Picnic Areas .....			
8. Pavilion or Shelters .....			
9. Baseball/Softball Fields .....			
10. Soccer Fields .....			
11. Tennis Court .....			
12. Dog Park .....			
13. Open Space Park .....			
14. Recognition of Historic Sites and Structures			
15. Others _____			



5. Parks in the town of Troy are accessible to people of all ages and physical needs. (Circle one choice.)

1. I strongly agree

3. I disagree

5. Not sure

2. I agree

4. I strongly disagree

If you circled ***I disagree or strongly disagree***, what improvements would you like to see made? (Write comments below.)

---

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6. If you have additional comments related to parks and recreational activities in the Town of Troy, please remark below.

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***- Fold this section inside self-mailer-***

**Place  
Stamp  
Here**

**Town Hall  
Town of Troy  
654 Glover Rd.  
Hudson, WI 54016**

**Parks Survey**

***- Self mailer "back side" -***

***Seal top and sides with adhesive tab or 1-inch tape strip***

# Town of Troy Survey of Parks & Recreation, April 2013

## Conclusions Based Upon Data

**Surveys mailed:** 1700 inserted in 2013 Spring Town Newsletter with no return postage added.

**Survey return rate:** 8.7% responded (148 returned surveys)

### Question #1

- 56% do not use the parks overall.

### Question #2

- 42% responded that facilities and amenities are adequate as is.
- 48% don't know if the facilities and amenities are adequate. (64% of those who didn't know if facilities and amenities are adequate were responding in regard to Pemble's Access.)
- 10% responded that some facilities and amenities need improvements.

### Question #3

78% of the responses are just about evenly split on whether more park land should be obtained in the future or not, plus 22% were not sure at all.

### Question #4

- Only 20% responded that it was of high priority to add more amenities. Amenities listed as high were walking, bike, and cross-country ski trails.
- 52% gave the need for more park amenities overall, a low priority listing horse trails, bike shelters, dog park, soccer fields, recognition of historic site/structures as low.
- Medium priority got 28% of the response, listing pavilions, picnic areas, and ball fields as medium.

### Question #5

- 62% replied the parks were accessible to all ages and physical needs.
- 32% were not sure.
- That left 6% who didn't think the parks were accessible to all ages and physical needs.

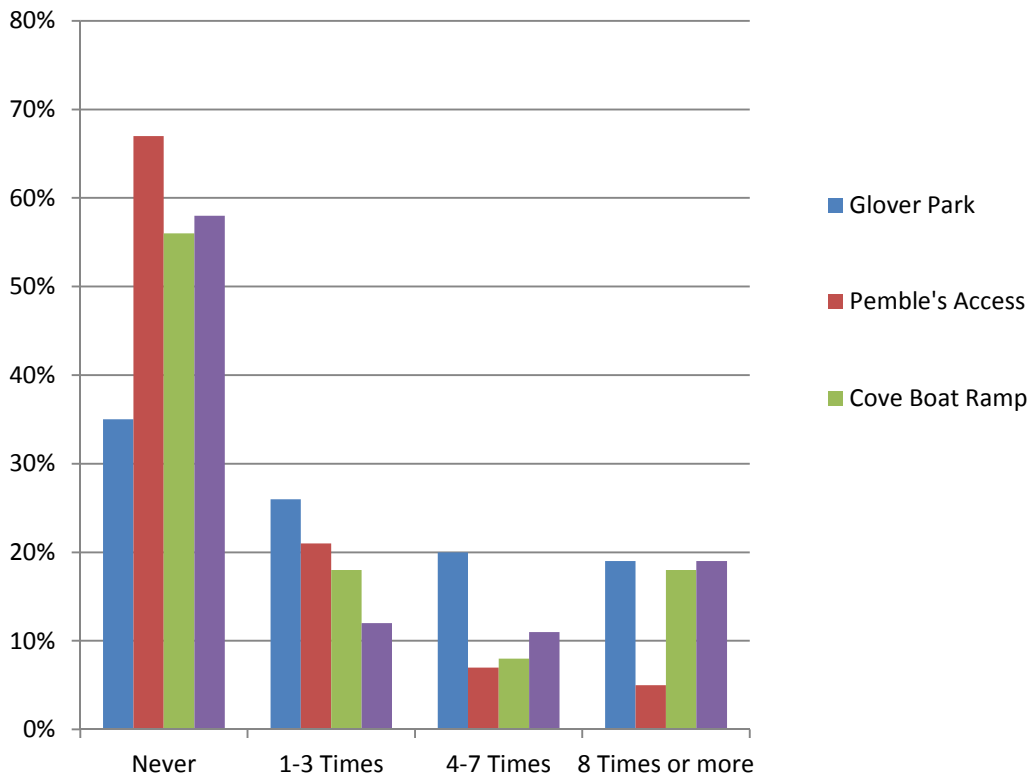
## Observations:

Very low response does negatively impact reliance upon this survey's results. Sending out a survey with a postage paid envelope would have encouraged a higher response rate and may have been worth the cost.

**1. How many times have you frequented the following park and recreational areas in the last 12 months?**

	Never	1-3 Times	4-7 Times	8 Times or more	Total Responses
Glover Park	35%	26%	20%	19%	133
Pemble's Access	67%	21%	7%	5%	126
Cove Boat Ramp	56%	18%	8%	18%	128
Bike routes on North and South Glover Rd., and N. Townsvalley Rd.	58%	12%	11%	19%	123
Other					19

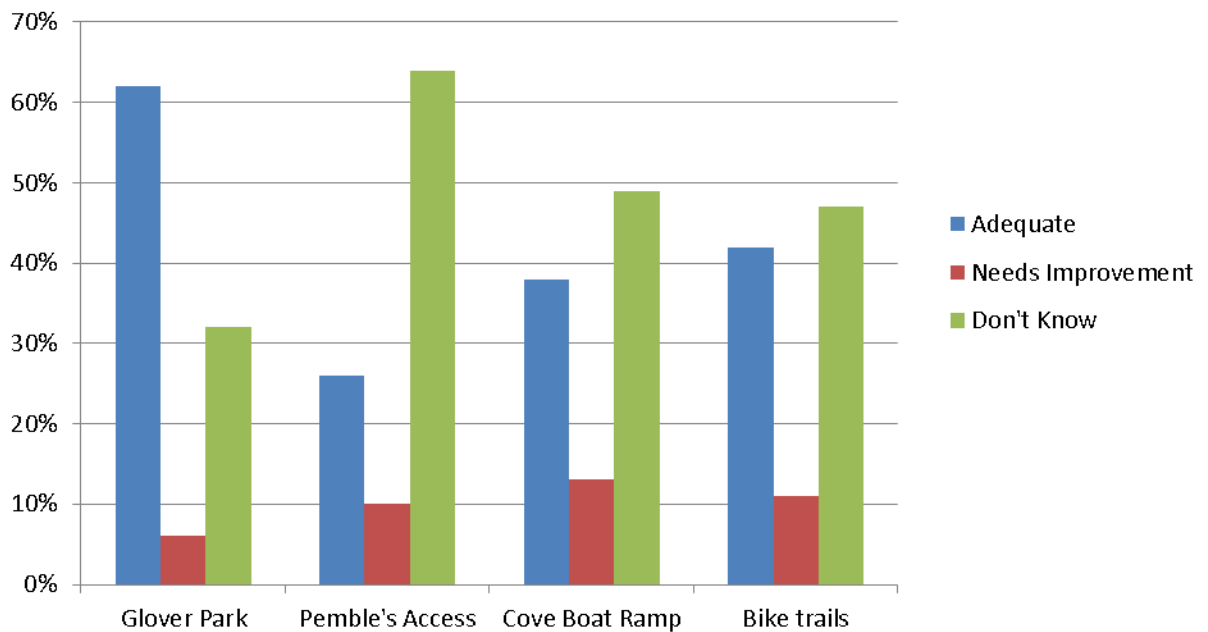
**1. Park Visits**



## 2. Rate the town's facilities and amenities.

	Adequate	Needs Improvement	Don't Know	Total Responses
Glover Park	62%	6%	32%	128
Pemble's Access	26%	10%	64%	124
Cove Boat Ramp	38%	13%	49%	124
Bike trails	42%	11%	47%	121

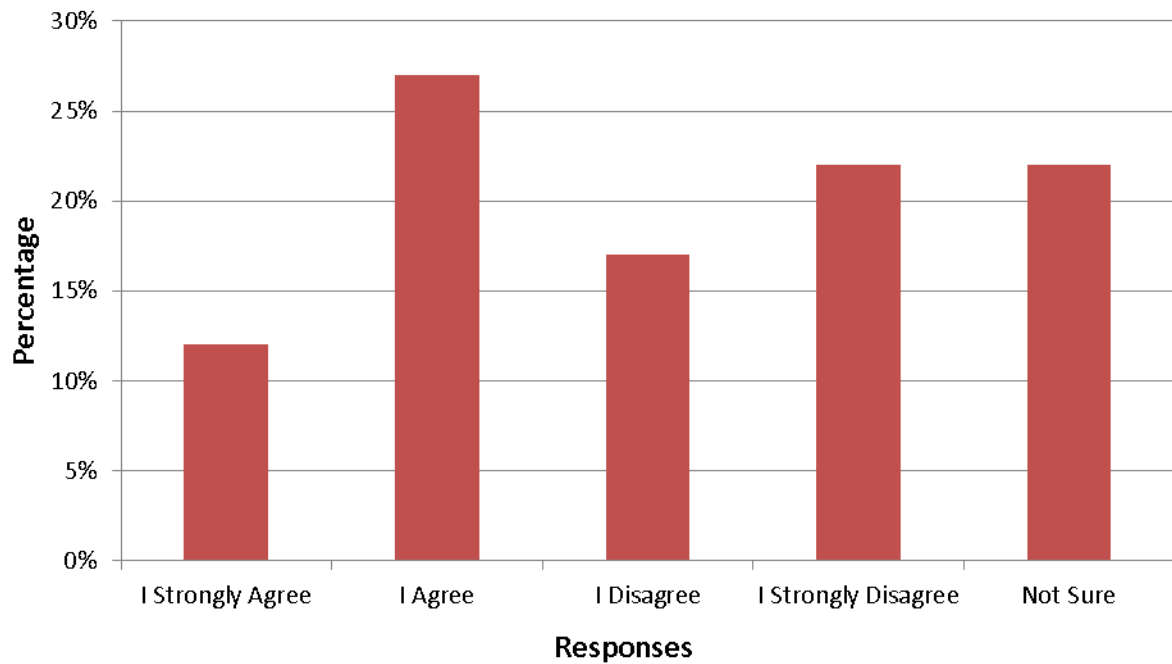
## 2. Rate Existing Facilities/Amenities



### 3. The Town of Troy should consider obtaining land for future park needs.

		Total Responses
I Strongly Agree	12%	15
I Agree	27%	32
I Disagree	17%	20
I Strongly Disagree	22%	26
Not Sure	22%	26
Grand Totals	100%	119

### 3. Need for Future Parks

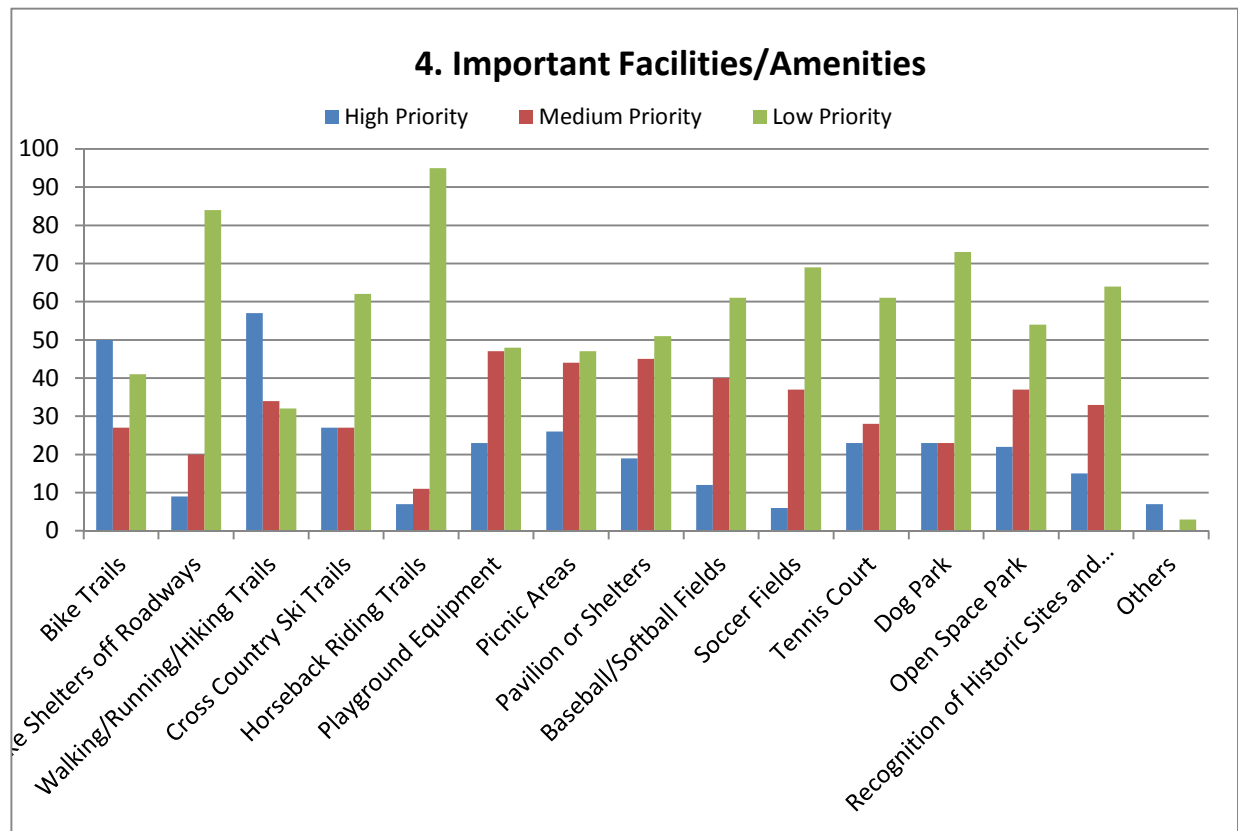


#### 4. Prioritize the need for the following amenities.

	High Priority	Medium Priority	Low Priority	Total Responses
Bike Trails	50	27	41	118
Bike Shelters off Roadways	9	20	84	113
Walking/Running/Hiking Trails	57	34	32	123
Cross Country Ski Trails	27	27	62	116
Horseback Riding Trails	7	11	95	113
Playground Equipment	23	47	48	118
Picnic Areas	26	44	47	117
Pavilion or Shelters	19	45	51	115
Baseball/Softball Fields	12	40	61	113
Soccer Fields	6	37	69	112
Tennis Court	23	28	61	112
Dog Park	23	23	73	119
Open Space Park	22	37	54	113
Recognition of Historic Sites and Structures	15	33	64	112
Others	7		3	10

Top 5

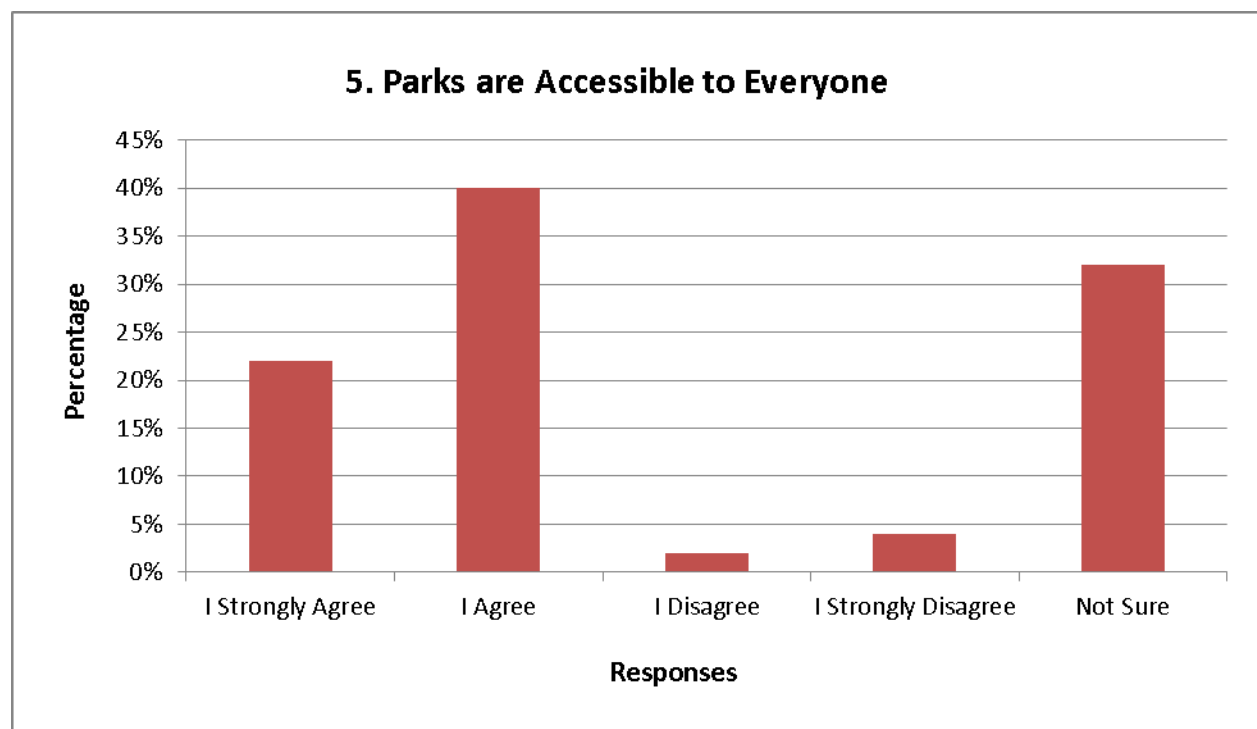
Ties for fifth place in 2 priorities





**5. Parks in the town of Troy are accessible to people of all ages and physical needs.**

	Percent	Total Responses
I Strongly Agree	22%	29
I Agree	40%	53
I Disagree	2%	2
I Strongly Disagree	4%	6
Not Sure	32%	42
Grand Totals	100%	132



# Appendix B

# TOWN OF TROY

St. Croix County

## Possible Options for Future Trails

Figure - 1

**Scenario:** Residents at Locations A and B would like a trail to connect their subdivisions to avoid walking or biking along busy roads. Location C may be development someday.

**Option 1:** Construct trail along property lines after easements are acquired. Trail connects to identified trail network and touches Location A and B properties.

**Option 2:** Construct trail connecting future right-of-ways in developments. Trail would be shorter but have biking and walking traffic along existing roads.

Any future development of Location C would be required to provide a trail to connect to Option 1 or 2.

Existing and Proposed Bike Routes  
Existing Paved  
Future  
Example of  
Potential Unimproved Routes

Parcels  
Slopes 15% <

