

**TOWN of TROY
PARK BOARD MEETING**

Tues., Feb. 24, 2026

7:00pm

Troy Town Hall, 654 Glover Rd., Hudson, WI 54016

Phone: 715-425-2665 Website: www.townoftroy.org

1. Call to Order
2. Resident Comment
3. Approval of Jan. 27, 2026 meeting minutes
4. Discuss and consider, Park Ranger Jan. Report

Park Reports

5. Cove Boat Ramp
 - a. Discuss and consider, activity level
 - b. Discuss and consider, review research on suggested launch fee changes
6. Glover Park
 - a. Discuss and consider, activity level
 - b. Discuss and consider, report of Town Board's action on revised fee schedule
 - c. Discuss and consider, Little Free Library, including contest and installation
 - d. Update report, installation of recognition plaques for Jim Freund; and, Hudson Hospital Foundation bike repair station donation
7. General Park
 - a. Discuss and consider, 2026-31 Comprehensive Outdoor Recreation Plan (CORP) timeline
 - b. Discuss and consider, review CORP survey questionnaire and mailer/card
 - c. Review park and recreation improvements and additions, years 2020-2025
 - d. Discuss and consider, Town attorney's review of modifications to Chapter 109 ordinance changes and possible recommendations to Town Board
8. Administrator Report
9. Park Chair Report
10. Correspondence
11. Announcements and request for future agenda items
12. Adjournment (next meeting March 24, 2026)

This is official notice that a quorum of the Town Board Supervisors may be present at the Park Board Meeting at the date, time and location above. This is not a formal meeting of the Town Board. The purpose of the Town Board Supervisors' attendance is to gather information. No formal discussion or action will be taken by the Supervisors. This agenda and meeting location are subject to change. The agenda posted at the Town Hall is the primary notice.



**TOWN of TROY
PARK BOARD MEETING
MINUTES**

January 27, 2026
7:00 pm, Town Hall, Town of Troy

Members Present: Jill Berke, Mark Swanson, Michele McElmeel, Adrian Missy, Caleb Johnson

Members Absent: Supr. Dan Pearson, Gary Sumner (both excused)

Others present: Administrator David Carlson

1. Call to Order

Chair Berke called the meeting of the Town of Troy Park Board to order at 7:00 p.m.

2. Resident Comment

No resident comment.

3. Approval of minutes, including review and discussion

The November 25th, 2025 Park Board meeting minutes were reviewed. Member Swanson moved to accept the minutes of the November 25th, 2025 meeting; second by member McElmeel. Motion carried.

4. Park Ranger Report

The December 2025 Park Ranger report was reviewed. It was noted that Ranger Gunderson's report was not included. Activity has been slow as it's been very cold; no citations or warnings issued. Member Johnson moved to approve the Dec. 2025 Ranger report; second by member Missy. Motion unanimously carried.

Park Reports:

5. Cove Boat Ramp

a. Discuss and consider activity at ramp

Activity has been limited and snow is being cleared for winter use access. Public Works plowed a path to the payment box.

b. Report, brush & tree clearing along parking spaces and adjacent to boat ramp

Chair Berke reported the parking area along South Cove Road down to the boat landing was cleared of brush and overgrown trees by JCE Tree Service the week of Jan. 12th; brush also cleared around the landing

6. Glover Park

a. Discuss and consider, activity level

Chair Berke reported low activity due to cold temps and snow; however, Eagle Trail and some wooded trails continue to get used by hikers as well as dog walkers.

7. General Park

a. Discuss and consider timeline for 2026-31 Comprehensive Outdoor Recreation Plan (CORP)

Pending parks project list, prepared by Chair Berke was reviewed. Chair Berke and Admin. Carlson to meet next week to continue the 2026-31 Comprehensive Outdoor Recreation Plan (CORP) update process. Berke will provide the Administrator specs and updated quote for picnic table to be placed next to the bike repair station.

Admin. Carlson reported that River Falls softball team has expressed interest in possibly using Glover Park fields for practice. Contract with Hudson and River Falls ball organizations has expired and needs to be update/renewed. He also got a potential lead on a logger for the Forest Management Plan/Project. Roof projects for storage building and Hein Pavilion to be bid out in the spring.

The Town is also ordering two more weed pullers for continued invasives removal projects. Matter related to brush cleanup from fall invasives project at Glover Park to be discussed at a future meeting when member Sumner is in attendance.

Chair will compile list of improvements and additions to Town parks and recreation over the past five (5) years for meeting with Adm. Carlson and asked members to also forward to her any parks improvements for the updated CORP. Chair Berke and member McElmeel worked on CORP survey questionnaire for resident input; to be mailed to residents to gather input to plan for future recreation needs and continued park maintenance. Chair Berke suggested sending out a postcard with link to questionnaire in similar manner as the previous CORP.

b. Discuss and consider parks fee schedule & recommendation to Town Board

Proposed changes to fees were reviewed. Discussed increasing annual boat launch fee from \$50 to \$100 for residents, from \$80 to \$150 for non-residents, and daily fee from \$6 to \$10 for Town residents; and from \$8 to \$15 for non-residents. There is no proposed change to the pavilion and community kitchen rental fees. Ball field and pickleball court reservation fees were added.

Admin. Carlson would rather see no reservations for the pickleball courts, but the Town has had multiple reservations for the North Pavilion where request has been made to reserve the pickleball courts. Admin. Carlson discussed the reservation process and if the pavilion should remain free for residents. Park Board consensus is to retain the no-fee option for residents. Discussed posting all the park reservations in a central location

at Glover Park; currently the Town posts at the pavilion being reserved. Member Missy moved to approve items c, d, e, f, and g on the Staff Recommended Fee Changes for Parks in 2026 chart; second by member McElmeel. Discussion. Motion unanimously carried. Recommendation to be referred to the Town Board.

There was continued discussion on increasing fees at the boat ramp. It was noted this is less than the City of Hudson ramp fees and that the rates haven't been raised in many years. There has not been any resident feedback on this yet. Admin. Carlson discussed DNR restrictions on rates; he will need to verify the rates comply with DNR rules and the required language. Member Missy asked that consideration be made for a lower fee rate for smaller boats as compared to larger boats. Member Johnson moved to table items a and b for Cove Boat Launch fees for resident and non-resident until the February meeting; second by member Missy. Motion unanimously carried.

c. Update report related to Chapter 109 ordinance changes including bicycle use in Glover Park

Ordinance changes have been sent to Town Attorney Ron Siler for review and will be considered for adoption at the February Town Board meeting.

8. Administrator's Report

Admin. Carlson reported the Town is working on preliminary design plans for the Town Hall expansion, members should think about if playground equipment or a pickleball court should be added as well.

9. Correspondence

Chair Berke reported that Jodie Duntley expressed her appreciation to the St. Croix Correctional Center and volunteers for removal of invasives last fall near their property and the park entrance garden shed. Member Swanson passed along a thanks to Public Works crew member Rick, who used a plow to push a neighbor's tree off the road near his residence. Member Johnson received a question from a resident on the weed pullers and if residents can check them out for personal use; Admin. Carlson said he's not against the idea, but we have no current mechanism for that. To be on a future agenda. YMCA communication was reviewed.

10. Announcements and request for future agenda items:

Contact Chair Berke with any items for Feb. 24 meeting. Future agenda items include Cove Boat Ramp fees, brush at Glover Park, potential parks/amenities at town hall, CORP, and 2026 fees for use of pavilions and kitchen.

11. Adjournment

Member Johnson moved to adjourn the meeting; second by member Swanson. Motion unanimously carried. The January 27th, 2026 meeting of the Town of Troy Park Board adjourned at 8:00 p.m.

Respectfully submitted,
Amanda Randall
Secretary, Town of Troy Park Board

Date: Feb. 19, 2026

To: Doug Rowen, Town Chair; and Town Board Supervisors

cc: April Fredrick, Clerk-Treas.; David Carlson, Administrator

From: Jill Berke, Park Board Chair

Jan. - Dec. 2026 Park Board Report

Cove Boat Ramp

- Activity – visitors continue to ice fish on the river.
- Fee Schedule – Park Board tabled action on fee schedule for boat ramp use, asking the Administrator to do additional research on DNR rules and compliance; to also consider designating different fee rates for small and larger boat vessels.

Glover Park

- Activity – as temps increase and icy patches melt, we anticipate increased use of trails and open space for hiking, snowshoeing, and dog walking.
- Review of pending projects – Park Board and Adm. Carlson reviewed projects at Jan. meeting with emphasis on completing the 2026-31 Comprehensive Outdoor Recreation Plan during the first quarter. Other projects include bidding out roof replacement for the Hein Pavilion and storage building; renewing ball organization contract with possible addition of a softball league; purchase of budgeted accessible picnic table to be placed next to the bike repair station; and continued planning for Forest Management Project, logging marked trees. Chair Berke met with Administrator on Feb. 3 to review and develop timeline for completing the Outdoor Recreation Plan.
- Fee schedule – updated fee schedule for Glover Park facilities as referred by the Town Board in January was approved for recommendation to the Town Board with no changes.

General

- Use of bicycles on designated trails in Glover Park –referred by Adm. Carlson to Atty. Siler for review and possible changes to the parks ordinance (Chap. 109). Also to review change to ordinance language to permit “service dogs” at Pemble’s Access during open season.

Thank you to the Town Board, Park Rangers, Public Works staff, and Town office staff for assisting with park and recreation projects and activities.

Park Board:

Jill Berke, Chair
Caleb Johnson
Michele McElmeel

Adrian Missy
Supr. Dan Pearson

Gary Sumner
Mark Swanson

Town of Troy

Monthly Individual Park Ranger Report

Month and Year: _____ January, 2026

Park Ranger Name : __Scott Gunderson_____

Ranger Activity Summary

	Hours	Mileage
Park Patrol	12.75	214
Admin.	1	7
Other		
Totals	13.75	221

Enforcement Action Summary:

	Pemble's	Bt. Ramp	Glover	Other	Totals
Citations Issued					None
Warnings Issued					None

OBSERVATIONS:

Dogs of leash at Glover.
Camera monitors are 1 hour and 6 minutes ahead of actual time.
Bathroom doors are not locked. I lock them each day on patrol.

PARK RANGER
Chris Hader

PAGE #

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Dispatch Reports:

Very Cold - few visitors

CH

Town of Troy

Monthly Individual Park Ranger Report

Month and Year: Jan 2026
 Park Ranger Name: Marsha Mose

Ranger Activity Summary:

	Hours	Mileage
Park Patrol:	10.75	150
Admin:	0.5	3
Other:		
Other Park Projects		
Zoning Activity		
Totals	11.25	153

Enforcement Action Summary:

	Pemble's	Bt Ramp	Glover	Animal	Other	Totals
Citations Issued:						
Warnings Issued:						

Items Noted for Town Board Attention:

Frigid temps the end of January even
kept ice fishermen at home!

Items Noted for Park Board: Still waiting for acquisition of sand with board
for posting at boat ramp.

Other Comments, Etc:

Insert town logo and center

2024

Town of Troy Park Board recognizes
Hudson Hospital Foundation
for generous gift
Bike Repair Station, Glover Park

Insert town logo

Town of Troy

Acknowledges 30 Years Service of

Jim Freund

Park Board 1993 – 2023

Visionary for Eagle Trail, leading Boy Scouts to install the original hiking trail in Glover Park; mentored Eagle Scout projects; gave immeasurable hours of volunteer service at Glover Park and Cove Boat Ramp; and, served as Park Board Vice-Chair for several terms.

TOWN OF TROY
St. Croix County, Wisconsin

Ordinance No. 2026-1

Amending Town of Troy Ordinances Chapter 109
Parks and Recreational Facilities

The Town Board of the Town of Troy does hereby amend the Town of Troy Parks and Recreational Facilities Ordinance and does ordain as follows:

1. Section 109-3.M. is amended to read as follows:

§ 109-3 Specific Regulations.

M. Vehicles

- (1) Vehicles, other than authorized maintenance vehicles and bicycles, are not allowed on park grounds except on roadways and in parking areas.
- (2) Parking for vehicles is allowed in designated paved areas. Subject to posted restrictions, additional parking when needed is allowed in designated overflow parking area, designated for supplemental parking, provided that such parking does not block the movement of other vehicles or interfere with the usage of park facilities.
- (3) Bicycles are allowed on Eagle Trail, Eagle Pass and Omaha Access.

2. Section 109-3.O. is amended to read as follows:

§ 109-3 Specific Regulations.

- O. Traffic Rules. No vehicle, including bicycles, shall be driven at a speed of greater than 15 miles per hour anywhere in the Park.

3. Section 109-3.R. is amended to read as follows:

§ 109-3 Specific Regulations.

- R. Horses, Llamas, or other domesticated animals. Horses, llamas or other domesticated animals used for riding or pulling are not allowed in the Park.

4. Section 109-3.S. is amended to read as follows:

§ 109-3 Specific Regulations.

- R. Personal Conduct. In the Park no person shall be intoxicated or engage in violent, abusive, loud, boisterous, lewd, indecent, wanton, obscene or otherwise disorderly conduct to create a breach of the peace or to disturb others. No nudity is allowed.

5. Section 109-7.O. is amended to read as follows:

§ 109-7 Specific Regulations.

- O. Pets. No person shall enter Pemble's Access with a pet or animal of any kind, other than a service animal that is specifically trained to perform a task related to a person's disability. Owners are responsible for the control of their service animal and to clean up after them.

6. Section 109-7.P. is amended to read as follows:

§ 109-7 Specific Regulations.

- P. Vehicles. In Pemble's Access, all vehicles must be registered, titled and licensed for use on Wisconsin roads. Use is prohibited outside of roadways and parking areas.

Adopted this _____ day of _____, 2026.

Doug Rowen, Town Chair

Date: _____

Attest:

April Fredrick, Town Clerk/Treasurer

Date: _____

Improvements, Additions, Updates to Town of Troy parks and recreation

Prepared by: Jill Berke, Park Board Chair
Feb. 9, 2026

PARK/YEAR

Glover Park

Year 2020 Improvements, additions, updates

- Community Building, including the North Pavilion, Community Kitchen, modern restrooms, paved walkway and outside water bottle filler was completed in late 2019. The restrooms opened in March 2020. Grants and donations: Wisconsin DNR Knowles-Nelson Stewardship Program; Fred C. & Katherine B. Anderson Foundation; Westconsin Credit Union, Citizens State Bank, St. Croix Electric, First American Bank & Royal Credit Union
- Pickleball courts (2) installed in general location where volleyball court was previously located; River Falls Pickleball Assoc. volunteer painted the courts
- Bike racks (2) donated by the St. Croix Bike/Pedestrian Coalition and Hudson Daybreak Rotary; installed by the Town road crew
- North and South Field dug outs, including metal roofing, fencing and cement base were completed in cooperation with the Hudson Boosters Ball Organization and River Falls Youth Organization.
- New picnic tables, including one accessible picnic table; two outside grills, doggie waste station, and garbage receptacles were installed
- Crushed gravel upgrade completed on Eagle Trail, Eagle Pass, and Red Tail Cut Off. Funding: Wisconsin DNR, Wisconsin Trail Grant
- Security system comprised of 4 cameras were installed at community building in August.

Glover Park Improvements, additions, updates

Year 2021

- Pickleball court fencing installed
- Basil and foliar treatment of invasives, Habit Creations
- Former restroom furnishings sold through Wisconsin Surplus Auction; building designated and signed as Storage Building
- Installed snow bars on Community Building roof
- South Field leveling completed.

Year 2022

- Crushed gravel upgrade on Omaha Access, coming into park from Omaha Rd. to Eagle Trail.
- Basil treatment of invasives, Habitat Creations in late fall.
- Parking optimization project completed; installation of cement base and wooden posts by volunteers to prohibit parking on grounds
- Omaha Access section of trail re-routed to Town property from neighbor property to the west on Omaha Rd.
- Installation of broadband fiber and WIFI into Community Building Kitchen.
- Directional sign opposite N. Glover Rd. park entrance replaced with larger sign.

Year 2023

- Bike Repair Station equipment and shelter were completed in November; cement base installed in spring 2024; grant written by Park Board Chair; (\$5,000) received from Hudson Hospital Foundation; supplemented by impact fees/parks budget.
- Fencing around South Field completed to accommodate the 2022 field leveling project
- Eagle Scout and Girl Scout recognition plaque installed at Hein Pavilion kiosk
- Signage installed, "Bike Repair Station" on opposite side of park entrance on N. Glover Rd.

Glover Park Improvements, additions, updates

Year 2024

- Bob Enloe memorial bench installed in June; extended cement base provides accessibility for wheelchairs, walkers, strollers. Funding: Enloe family primary funding (\$2,000); supplemental funding, park budget
- Playground updated with new surround box and blown-in engineered wood fiber; sandbox with blue rock sand for children's "digger activity" re-installed by Public Works crew.
- Parking area next to pickleball courts paved and signed for players' vehicle
- Trail clearing by St. Croix Correctional Center crew
- Trail navigation improved by increasing number of color-coded trail markings
- Roof repairs made to Hein Pavilion roof in December

Year 2025

- Trail restoration and widening completed on Oak, Woodland Flower, Bluff and Summit Loop in early summer.
- Invasives eradication by St. Croix Correctional Center crew in November adjacent to park entrance, sections of Woodland Flower, Bluff, Summit Loop and Eagle Trails.
- Prairie burn completed at three (3) native plantings.

Cove Boat Ramp	Improvement, addition, updates
Year 2022	-“No Parking” signage added on Cove Lane, Cove Rd., E. Cove Rd., Aherns Dr., and Salishan Rd.; Ordinance updated by Town Board, no parking within a mile of Cove Boat Ramp; parking allowed only where signed for vehicles and boat trailers.
Year 2023	-Significant repairs to repair hinges between gangway and dock.
Year 2024	-Rules sign updated to reflect annual permit changes
Pemble’s Access	Improvement, addition, updates
2021	-Park entrance sign replaced, season changed to open daily May 1 to Sept. 30; closes when St. Croix River level measures 683.0 or greater.
2023	-Additional sand added to beach and parking areas following high water closures -Ordinance updated, season opening and closing schedule; and access closed when water level measures 683.0 or greater.
Bicycle routes	Improvements, additions, updates
2021	-“Blue Route” bike route signs installed through Troy, connecting the city of Hudson and city of River Falls. The Blue Route was approved by the Town Board and is one of the signed routes through St. Croix County.